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# **CONTENTS:**

•

LINGUISTIC ASPECTS OF MINORITIES' INTEGRATION IN MONTENEGRO: APPLYING EUROPEAN VALUES IN THE CONTEXT OF LINGUISTIC DIVERSITY Anica BOJIC
THE INFLUENCE OF ECONOMIC AND POLITICAL FACTORS ON MIGRATION TO THE EU - CASE STUDY: SYRIA AND LIBYA Milica DJUROVIC
TRANSLATION/INTERPRETING IN THE EUROPEAN UNION AND CANDIDATE COUNTRIES PREPARING FOR MEMBERSHIP: CHALLENGES AND PERSPECTIVES <b>Olivera VUSOVIC</b>
MIGRATION ON THE EASTERN COAST OF THE ADRIATIC AS A FUNCTION OF INTERCULTURAL DIALOGUE - CASE STUDY OF THE MONTENEGRO COMMUNITY IN PEROJ Dragan BOGOJEVIC, Adnan PREKIC
LINGUISTIC-STYLISTIC ASPECTS OF INTERCULTURAL DIALOGUE IN THE POEM "BANOVIĆ STRAHINJA". Milena BURIC
ASPECTS OF GERMAN CULTURAL DIPLOMACY IN MONTENEGRO: A FOCUS ON EDUCATION Sabina OSMANOVIC
THE SECURITIZATION OF MIGRATION THROUGH MEDIA REPORTING: THE CASE OF MONTENEGRO Jelisaveta BOGOJEVIC, Radenko SCEKIC
MONTENEGRO ON THE WAY TOWARDS A UNIFORM EUROPEAN INSURANCE MARKET: A REVIEW OF THE NEW EU REGULATORY FRAMEWORK Milijana NOVOVIC BURIC, Milan RAICEVIC
HOW DO MONTENEGRIN POLITICIANS TWEET? A CRITICAL ANALYSIS OF TWEETS DURING THE FIRST 100 DAYS OF THE 44th GOVERNMENT OF MONTENEGRO Sonja SPADIJER, Sabina OSMANOVIC, Nemanja STANKOV, Jasmina NIKCEVICp.386.

CLASSIFICATION AND ADAPTATION OF LOAN WORDS - LINGUISTIC A CULTURAL IMPACT	ND
Aleksandra BANJEVIC	p.427.
BUDGET AND BUDGET CONTROL IN THE EUROPEAN UNION Gordana PAOVIC JEKNIC	p.456.
THE EUROPEAN UNION AND CONTEMPORARY MIGRATION PROCESS AND CHALLENGES	SES
Vedran VUJISIC	p.467.
THE IMPACT OF CULTURE ON MENAGEMENT PRACTICES IN INTERNATIONAL BUSINESS	
Marina BANOVIC	p.487.
MIGRATIONS IN LITERATURE AND ART Jasmina NIKCEVIC	p.523.
HABERMAS'S CONSTITUTIONAL PATRIOTISM AS A FRAMEWORK FOR POLITICAL IDENTITY IN MONTENEGRO	
Dragana DELIC	p.540.

# **REVIEW**

THE SIGNIFICANCE OF INTERCULTURAL DIALOGUE IN ENHANCING MULTIETHNIC HARMONY AND THE POSITION OF ETHNOCULTURAL MINORITIES Igor MRDAK	p.561.
MIGRATION AS SECURITY CHALLENGE FOR EU Milica DJUROVIC	p.565.
INSTRUCTIONS FOR AUTHORS	p.570.

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# SADRŽAJ:

LINGVISTIČKI ASPEKTI INTEGRACIJE MANJINSKIH ZAJEDNICA U CRNOJ GORI: PRIMJENA EVROPSKIH VRIJEDNOSTI U KONTEKSTU JEZIČKE RAZLIČITOSTI Anica BOJIĆstr.196.
UTICAJ EKONOMSKIH I POLITIČKIH FAKTORA NA MIGRACIJE PREMA EU - STUDIJA SLUČAJA : SIRIJA I LIBIJA <b>Milica ĐUROVIĆ</b> str.211.
PREVOĐENJE U EVROPSKOJ UNIJI I DRŽAVAMA KANDIDATIMA ZA ČLANSTVO: IZAZOVI I PERSPEKTIVE <b>Olivera VUŠOVIĆ</b>
MIGRACIJE NA ISTOČNOJ OBALI JADRANA U FUNCIJI INTERKULTURNOG DIJALOGA-STUDIJA SLUČAJA CRNOGORSKE ZAJEDNICE U PEROJU Dragan BOGOJEVIĆ, Adnan PREKIĆstr.268.
LINGVOSTILISTIČKI ASPEKTI INTERKULTURNOG DIJALOGA U PJESMI "BANOVIĆ STRAHINJA" <b>Milena BURI</b> Ć
NJEMAČKA KULTURNA DIPLOMATIJA U CRNOJ GORI SA FOKUSOM NA OBRAZOVANJE Sabina OSMANOVIĆ
SEKURITIZACIJA MIGRACIJA KROZ MEDIJSKA IZVJEŠTAVANJA: SLUČAJ CRNE GORE Jelisaveta BOGOJEVIĆ, Radenko ŠĆEKIĆstr.333.
CRNA GORA NA PUTU KA JEDINSTVENOM EVROPSKOM TRŽIŠTU OSIGURANJA: OSVRT NA NOVE EU REGULATORNE OKVIRE Milijana NOVOVIC BURIĆ, Milan RAIČEVIĆstr.366.
KAKO TVITUJU CRNOGORSKI POLITIČARI - KRITIČKA ANALIZA DISKURSA TVITOVA TOKOM PRVIH STO DANA 44. VLADE CRNE GORE Sonja ŠPADIJER, Sabina OSMANOVIĆ, Nemanja STANKOV, Jasmina NIKČEVIĆ str.386.

KLASIFIKACIJA I ADAPTACIJA POZAJMLJENICA LINGVISTIČKI I KULTURI UTICAJ	١I
Aleksandra BANJEVIĆ str.	,427.
BUDŽET I BUDŽETSKA KONTROLA U EVROPSKOJ UNIJI Gordana PAOVIĆ JEKNIĆ str.	456.
EVROPSKA UNIJA I SAVREMENI MIGRACIONI PROCESI I IZAZOVI Vedran VUJISIĆ	467.
UTICAJ KULTURE NA UPRAVLJAČKE PROCESE U MEĐUNARODNOM	
BIZNISU Marina BANOVIĆ str.	487.
MIGRACIJE U KNJIZEVNOSTI I UMJETNOSTI	
Jasmina NIKČEVIĆ str.5	523.
HABERMASOV USTAVNI PATRIOTIZAM KAO OKVIR ZA POLITIČKI IDENTI U CRNOJ GORI	TET
Dragana DELIĆ	540.

# PRIKAZI

ZNAČAJ INTERKULTURNOG DIJALOGA ZA UNAPRJEĐENJE MULTIETNIČKOG SKLADA I POLOŽAJA MANJINSKIH ETNO-KULTURNIH ZAJEDNICA.	
Igor MRDAK str. 5	61.
MIGRACIJE KAO SIGURNOSNI IZAZOV ZA EU <b>Milica ĐUROVIĆ</b>	565.
UPUTSTVA ZA AUTOREstr.5	570.

Review

## THE SIGNIFICANCE OF INTERCULTURAL DIALOGUE IN ENHANCING MULTIETHNIC HARMONY AND THE POSITION OF ETHNOCULTURAL MINORITIES

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In the period 1991-2006, Montenegro demonstrated exceptional maturity and solidarity in terms of multiethnic tolerance through its actions. During the war in Bosnia and Herzegovina, Montenegro provided refuge to over 60,000 civilians, while from 1998 to 1999 it opened its doors to more than 110,000 refugees from Kosovo. During the early 2000s, Montenegro also hosted political dissidents and victims of Slobodan Milošević's authoritarian regime for a certain period. The satisfactory level of multiethnic harmony in those circumstances in 2006 allowed the restoration of independence, with a crucial contribution from minorities.

However, it is necessary to mention the cases such as Morinj camp, Kaludjerski laz and the crime of Deportation in the context of innocent victims of Croatian, Albanian and Bosniak ethnicity. The European commission states in Montenegro 2023 Report that Montenegro needs to improve its activities regarding these cases in line with international humanitarian law. Resolving such situations from the past should be approached systematically to the extent possible given the significant passage of time.

### MONTENEGRIN JOURNAL FOR SOCIAL SCIENCES • Volume 8. 2024. Issue 2. • MJSS 562

Despite past experiences and the fact that minority groups are one of the cornerstones of modern Montenegro, relevant international and local reports note that their current position is unsatisfactory. Members of minority populations still face issues such as ethnic and religious discrimination, problems with employment, underrepresentation in public administration, and greater public scrutiny while holding public positions. Certain ethnic groups such as Roma, Ashkali, and Egyptians are still left without basic human rights such as the right to education, and European Commission identifies deficiencies in the adequate use and protection of the Romani language in accordance with European standards and legislation. It is necessary to provide substantial protection to members of minority groups through an institutional approach. Existing legal norms need to be improved following the example of developed partner countries and consistently implemented. Equally important is the education of citizens through the process of intercultural dialogue about the position of their fellow citizens, aiming to achieve a greater degree of understanding, cooperation, and reduction of ethnic distance.

The necessity of interethnic communication is vital today due to complex geopolitical processes caused by Russian aggression against Ukraine, as well as the complicated situation at the local socio-political level due to the transition of power in 2020. Russian malign influence, which has been present in the Western Balkans for some time, has expanded in recent years in the region and Montenegro. The most evident examples of this influence are the instrumentalization of religious institutions, politicians, and media. Heather A. Conley and Matthew Melino from CSIS state: "Everything from religion, history, information, racial and ethnic tensions, illegal financing, to institutional and

### MONTENEGRIN JOURNAL FOR SOCIAL SCIENCES • Volume 8. 2024. Issue 2. • MJSS 563

economic weaknesses can be weapons that Russia can use to change the country's policy orientation". Russian influence also manifests itself through the revival of irredentist ideas in the Balkans, whose roots date back to the 19th century, and as the main promoters of these nationalist policies, which aim to redraw state borders and create "ethnostates" that would encompass all members of one nation within one "world", similar to the "Russian world" project, Moscow sees in its agents in the region. The catalyst for all these processes is political instability and turbulence on the political scene, low media literacy index, a lack of willingness to address these issues, and growing support for political entities, many of which are proxies for spreading disinformation and malign Russian influence.

With an adequate institutional approach, adaptation of existing legal norms and cooperation with Euro-Atlantic partners as part of NATO membership and EU integration processes, intercultural dialogue is one of the strongest tools, not only of the state but of every individual, in the fight against retrograde policies of the past and the establishment of a multiethnic, egalitarian, and civil society. "Successful intercultural dialogue requires many of the attitudes fostered by a democratic culture – including open-mindedness, willingness to engage in dialogue and allow others to express their point, a capacity to resolve conflicts by peaceful means and recognition of the well-founded arguments of others. It contributes to strengthening democratic stability and to the fight against prejudice and stereotypes in public life and political discourse" states the White Paper on Intercultural Dialogue.

Montenegro's commitment, as well as its citizens', to the path of European integration with an adequate approach to solving complex socio-political problems such as the current position of minority peoples and existing ethnic

### MONTENEGRIN JOURNAL FOR SOCIAL SCIENCES • Volume 8. 2024. Issue 2. • MJSS 564

tensions, represents a vital interest of the state. It is necessary that as a society, guided by positive examples of solidarity from the past, we continue to advance into the future, and to finally face our past wrongdoings and give them an institutional epilogue. In the current global and local socio-political context, in addition to the institutional approach of the highest state bodies, it is neccessary to improve the level of interethnic communication and cooperation at the individual level, as every individual plays a role in shaping future of Montenegro.